# **DEPARTMENT OF PUBLIC ADMINISTRATION**

# **SYLLABUS**



# TELANGANA UNIVERSITY

NIZAMABAD – 503322 (T.S)

#### Semester – I

#### PAD – 101 : ADMINISTRATIVE THEORY –I

**UNIT** I – Administrative Theory: a) Significance, b) Evolution and Emerging Trends, c) Oriental Thought: KAUTLYA

**UNIT II – Classical Thought: Bureaucracy:** a) Max Weber- Bureaucratic, b) Karl Marx - Critique on Bureaucracy, Samuel Krislov - Representative Bureaucracy

**UNIT III – Administrative Structure and Process:** a) Luther Gullick, b) Lyndall Urwick.

**UNIT IV- Social System Thought:** a) Mary Parker Follett – Constructive Conflict and Giving orders, b) Chester Barnard Theory of Authority and Functions of Executive.

**UNIT** V: Writers on Administration : a) Robert dhal, b) Dwight Waldo, c) Golembiewski.

#### PAD - 102 : MANAGEMENT (Science & techniques)

**UNIT** I – Introduction : 1) Meaning, Scope and Importance of Management 2) Evolution of Management 3) Contribution of Henry Fayol and Taylor.

**UNIT II- Schools of Management:** 1) Classical, Human Relations and Behavioural Schools, 2) Systems Approach and Contingency Approach 3) Change Management, Disaster Management.

**UNIT III- Principles of Management :** 1) Authority & Responsibility, Decentralisation 2) Decision Making, Communication, Leadership; 3) Planning, Division of work and Coordination.

**UNIT IV** – **Techniques :** 1) O & M ; 2) Work Study, Work Measurement and Work Simplification 3) MBO, MBE and MIS 4) PERT & CPM.

**UNIT** V – Advanced Techniques : 1) Cost- benefit Analysis; 2) Operation Research; 3) Organisational Change and organisational development; 4) Time Mangement.

#### PAD -103 : COMPARATIVE and DEVELOPMENT ADMINSTRATION

**UNIT I – Introduction:** 1) Nature, Scope, Characteristics and Importance of Comparative Public Administration ; 2) Evolution, and Comparative Public Administration.

**UNIT II- Approaches:** 1) Bureaucratic Approach 2) General systems approach 3) Decision Making Approach

**UNIT III- CPA : Contributions of F.W. Riggs :** 1) Structural Functions Approach; 2) Theory of Prismatic Society – A critical Evaluation; 3) Development Models.

**UNIT IV – Administrative Systems :** 1) Classical Administrative System – France ; 2) Developing Administrative system – India ; 3) Developed Administrative systems – USA, UK ; 4) Modern Administrative Systems - Japan, Korea.

**UNIT V –Development Administration :** 1) Nature, Scope and Elements of Development Administration 2) Goals and Challenges of Development Administration, 3) Models of Development Administration; Sustainable Development, Human Development & Inclusive Development.

## PAD - 104 : INDIAN ADMINSTRATIVE SYSTEM -I

**UNIT** I - 1.Evolution of Indian Administration a) Ancient b) Moghul, c) British , 2) Socio economic , Political and Cultural content of Indian Administration

**UNIT** II – 1. Constitutional context of Indian Administration a) Parliament, b) President and Vice President, c) Prime Minister and Council of Ministers , d) Cabinet and Cabinet Committees.

**UNIT III** – 1. Organization of Central Ministers and Departments; a) Ministry of Home Affairs b) Ministry of Human Resource Development , 2. Central Secretariat; a) Cabinet Secretariat b) Prime Minister's office.

**UNIT** IV - 1. Constitutional Authorities; a) Election Commission b) Finance Commission c) UPSC d) C & AG, e) Commission for SC's and ST's.

**UNIT** V – Statutory and Non- Statutory Authorities; a) Planning Commission; b) National Development Council, c) National Commission on Human Rights, d) National Commission on Minorities, e) Vigilance Commission.

#### PAD - 105 : MANAGEMNT OF PUBLIC ENTERPRISES

**UNIT** I - a) Public Enterprises – Concept and State Intervention in Economic activity b) Nationalisation Policy Problems and Perspective of Nationalization , c) Government Policies towards Public Enterprises in India (Industrial Policy Resolutions)

**UNIT II** – a) Forms of Public Enterprises, b) Governing Boards c) Chief Executive and other Authorities in Public Enterprises, d) Memorandum of Understanding (MOU)

**UNIT III** – a) Management of Finances in Public Enterprises, b) Public Enterprises, b) Personnel Management and particular reference to Recruitment and Training, c) Workers Participation, d) Employer - Employee relations

**UNIT IV** – a) Pricing Policy : Features and Practices, b) Measurement of efficiency, c) Public Distribution System, d) Consumer Councils.

**UNIT** V - a) Government Control over Public Undertakings – Parliamentary Control, Ministerial Control, Autonomy Vs Control, b) Market Induced Reforms, Liberalisation, Privatization and Globalization, c) Trends and Issues in Public Enterprises.

#### Semester – II

#### PAD – 201: ADMINISTRATIVE THEORY –II

## UNIT – I: Behaviouralism:

- a) Elton Mayo: Human Relations Movement,
  - b) Herbert Simon: Behaviouralism and Decision- Making
  - c) Warren Bennies: Changing Organizations

# UNIT – II: Organizational Humanism-I

- a) Abraham Maslow: Needs Hierarchy,
  - b)Victor Vroom: Motivation

c)Douglas McGregor: Theory X and Theory Y

# UNIT – III: Organizational Humanism- II:

- a) Frederick Herzberg: Hygiene and Motivation Factors,
- **b**) Chris Argyris: Integrating the Individual and the Organization
- c) Rensis Likert: Systems Management

# **UNIT – IV: Market Theories:**

- a) Vincent Ostrom: Public Choice
- **b**) Charles E. Lindbolm: Incrementalism
- c) Fredrick Thayer: Hierarchy, Democracy and Alienation

# **UNIT – V: Emerging Trends:**

- a) Public Management Approach
- **b**) Jurgen Habermas: Critical Theory
- c) Administrative Theory: A Critical Review

# PAD – 202: LOCAL GOVERNMENT

# **UNIT – I: Introduction:**

- a) Nature and Scope of Local Government
- b) Philosophy and Significance of Local Government in the contest of Globalization, Liberalization and Privatization
- c) Land Marks in the Growth of Local Government

## **UNIT – II: Theory of Decentralization:**

- a) Decentralization, Delegation: Deconcentration and Devolution
- b) Elements of Decentralization
- c) Hurdles for Decentralization

# **UNIT – III : Organization Structure**

- a) Rural Local Government
- b) Urban Local Government
- c) Special Agencies for Rural and Urban Areas: UDAS and DRDA

## **UNIT – IV : Managerial Processes**

- a) Decision Making Programme formulation
- b) Programme Management and control
- c) Executive and Public Interface

## UNIT – V : Issue Areas:

- a) Functional and Financial Imbalance
- b) Autonomy and Control
- c) Official and Non-Official Relationship
- d) Reforms Process: Retrospect and Prospect

#### PAD - 203: PERSONNEL ADMINISTRATION

#### **UNIT – I: Introduction:**

- a) Personnel Administration: Importance and Scope
- b) Public Service: Concept and Role in Modern State

#### **UNIT – II: Classification and Recruitment:**

- a) Man power Planning, Classification of Services
- b) Recruitment: Principles, Methods, Selection process and Personnel Agencies

#### **UNIT - III: Training and Development**

- a) Training Objectives, types, Methods, Techniques and Training needs Assessment
- b) Performance Evaluation: Promotion, Principles and Practices

#### UNIT - IV: Pay and Conditions of Services

- a) Pay Principles of pay determination; Pay Commission.
- b) Conduct and Discipline, Superannuation

## **UNIT – V:** Concepts and Emerging Trends

- a) Neutrality, Anonymity and Integrity
- b) Participative Management
- c) Emerging Trends in Personnel Administration

## PAD – 204: INDIAN ADMINISTRATIVE SYSTEM

#### **UNIT – I: Constitutional Profile of State Administration**

- a) Central State Relations,
- b) Role of Governor
- c) State Legislature and Council of Ministers
- d) Role of Chief Minister

#### **UNIT – II: State Administration:**

- a) Secretariat: Position and Role
- b) Chief Secretary and GAD
- c) Directorate: Relationship Between Secretariat and Directorate

#### **UNIT – III: State Services:**

- a) Components of Civil Service: All India Services, State Services, Inter-relationship and Inter Linkages
- b) Classification of State Services
- c) Recruitment of State Civil Services
- d) Composition, Functions and role of State Service Commission

## **UNIT – IV: Administration at Local Level**

- a) District Administration and District Collector
- b) Mandal Administration (Revenue and Development)
- c) Village Administration (Revenue and Development)
- d) Decentralization Debate

#### **UNIT – V: Emerging Issues:**

- a) State Finances
- b) Permanent and Political Executives
- c) Generalist and Specialists
- d) Pressure Groups
- e) Citizen Grievances: Corruption

# PAD - 205: PUBLIC ADMINISTRATION & PUBLIC POLICY

## **UNIT – I: Introduction:**

- a) Nature, Scope and Importance of Public Policy
- b) Factors Influencing Public policy Making
- c) Public Policy as Policy Sciences
- d) Public Policy and Public Administration

## **UNIT – II: Participants in Public Policy Making**

- a) Establishment of Public Policy
- b) Public Opinions and Sources
- c) Public Interests and Public Participation
- d) Impact and Limitations of Public Participation

## UNIT – III: Theories and Process of Public Policy:

- a) Theories of Policy Making
- b) Perspectives of Policy Making Process
- c) Institutions of Policy Making
- d) Approaches and Instruments for Implementation

# **UNIT – IV: Policy Analysis**

- a) Policy Analysis: Knowledge and Advantages
- b) Models of Policy Analysis
- c) Types of Policy Analysis
- d) Constraints of Public Policy Analysis

# **UNIT – V: Evaluation of Public Policy**

- a) Public Analysis: Monitoring and Evaluation
- b) Measuring Policy Impact
- c) Constraints
- d) Improving Policy Making

#### Semester – III

## PAD -301: RURAL DEVELOPMENT & PANCHAYAT RAJ

#### **UNIT-I: Introduction:**

- a) Democracy, Development and Decentralization
- b) Rural Development: Third World Perspective
- c) Rural Policies and Strategies in India

## **UNIT-II: Rural Institution – Panchayat Raj**

- a) Panchayat Raj in India- An Evaluation
- b) Reforms in Panchayat Raj (73 rd CAA and after
- c) Panchayat Raj in Andhra Pradesh

## **UNIT-III: Resources and Development**

- a) Rural Credit and Cooperatives
- b) Self Help Groups
- c) Technical Assistance in Rural Governance

## **UNIT-IV: Rural Development Programmes and Agencies**

- a) Rural Development Programmes: IRDP & SJRY
- b) Governance in Tribal Areas
- c) Village Administration: Stake Holder Committees

## **UNIT-V: Issues in Rural Governance**

- a) Land Reforms
- b) Rural Unrest: Caste, Class and Gender
- c) Governing Elite and Rural Social Change
- d) Bureaucracy

# PAD -302: FINANCIAL ADMINISTRATION

- a) UNIT I: a) Nature, Scope and Importance of Financial Administration
- b) Source of Public Revenue: Tax and Non-Tax Revenue
- c) Public Borrowing Deficit financing
- d) Public Debt Management

## UNIT-II:

- a) Principles of Taxation Tax Administration
- b) Finance Ministry
- c) Expenditure Control
- d) Reserve Bank of India

## UNIT-III:

- a) Fiscal Federalism
- b) Central State Financial Relations
- c) Distribution of Resources
- d) Finance Commission- Composition, Powers and Functions

## **UNIT-IV:**

- a) Concept and Principles of Budget
- b) Preparation, Enactment and Execution of Budget
- c) Performance Budgeting
- d) Zero based Budgeting

# **UNIT-V:**

- a) Parliamentary Financial Control Parliamentary Committees
- b) Financial Accountability Accounting and Audit
- c) Comptroller and Auditor General of India

## PAD -303: GOVERNANCE

#### **UNIT-I: Theoretical Perspectives**

- a) Concepts and Definitions
- b) Reinventing Government
- c) Public Administration and Governance Key Models

#### **UNIT-II: State and Governance**

- a) Concepts and Definitions
- b) Democratic State and Democratic Administration
- c) Rolling Back State

## **UNIT-III: Citizen and Governance**

- a) Rule of Law and Human Rights
- b) Ethics
- c) People's participation

# **UNIT-IV: Techniques of Governance**

- a) Openness and Transparency
- b) Citizen Charter
- c) Social Audit

## **UNIT-V: Emerging Trends**

- a) Public Private Partnerships
- b) Market, Civil Society
- c) Information and Communication Technology

## PAD -304: HUMAN DEVELOPMENT AND GOVERNANCE

## **UNIT – I: Introduction:**

- a) Human Development Concepts
- b) Human Development Indicators
- c) Human Development in Changing World

## UNIT – II: Poverty

- a) The Nature and Dimensions
- b) Growth, Inequality and Poverty
- c) The Politics of Poverty

# **UNIT – III: Development**

- a) Infrastructure in Development
- b) Environmental Priorities for Development
- c) International Aid and Technical Assistance Programmes

# UNIT-IV: Civil Society as a Stakeholder in Human Development

- a) Civil Society: It's Emerging Role
- b) Non Government Organizations(NGO'S)
- c) Community Based Organizations (CBO'S)

# **UNIT-V: Protective Discrimination**

- a) Social Welfare and Social Justice
- b) Democratization of Power: Reservations
- c) Reservation in Corporate Sector

## PAD - 305: GLOBLIZATION, PUBLIC ADMINISTRATION AND GOVERNANCE

## **UNIT – I: Introduction:**

- a) Globalization Meaning and Understandings
- b) Theoretical Analysis of Globalization
- c) Globalization and Governance

## **UNIT – II: Implications for Public Administration**

- a) Challenges of Globalization for Public Administration
- b) Globalization and Regulation of Professions and Occupations
- c) Globalization and Planning for Change

# UNIT - III: Governance

- a) Governance: Ideology, Theory and Practice
- b) ICT and Democratic Governance
- c) Good Governance: Theory and Practice

# **UNIT – IV: Administrative Reform and Reorganization**

- a) Global Reform and Transformations
- b) Global Reform and Administrative Modernizations
- c) Global Ethics in 21<sup>st</sup> Century

# **UNIT - V: Global Public Administration**

- a) Transnational Corporations and Development
- b) The Effects of Governance on Competitiveness
- c) Crisis in Public Service and Administration

## Semester – IV PAD – 401 : PUBLIC ADMINISTRATION & ICT

**UNIT – I : Introduction :** a) Public Administration and Information Technology, b) Information Technology: Evolution and Significance, c) IT Policies, Acts and Programmes: Indian Perspective.

**UNIT – II : IT and Administration:** a) Information Systems: issues in Centralization and Decentralization, b) IT Systems and Inter Governmental Coordination, c) Computer Net working and Citizen Partition.

**UNIT – III : IT in Administration :** a) IT Techniques in Administration, b) Training for It, c) E-Governance : Opportunities and Challenges.

**UNIT** – **IV** : **IT** Administration at state level (with special reference to AP): a) Computerisation of Mandal Revenue Administration, b) Computer-Aided Administration of Registration Department (CARD), c) Twin Cities Net Work Services (TWINS)

**UNIT – V : IT and Development :** a) Technology, Social Progress and Empowerment, b) Human factors and Information Technology, c) Cybernetic State and Digital Governance : Perspectives

#### PAD-402 : E- GOVERNANCE

**UNIT – I: Introduction:** i) Governance of Digital Age, ii) Community Information – Informing the citizen, iii) Information Society and Empowerment.

**UNIT** – **II: Theoretical Perspectives of e-governance :** i) Dystopian Theory, ii) Socio-Technical Systems Theory, iii) Global integration Theory.

**UNIT – III : Techniques of e-Governance :** i) GIS Based Management Systems, ii) Citizen Database and Human Development iii) Video Conferencing.

**UNIT** – **IV** : **Developments of e- Governance** : i) Internet and Intranet (WAN and LAN) ii) Public Information systems and feedback, iii) E-Governance and Administrative culture.

**UNIT- V : e-Governance :** Case studies: i) Electronic Support to Rural Health Care, ii) IT and Milk Cooperatives : Experiences AMUL, iii) A Wired village: The Warana Experiment.

#### PAD - 403 : URBAN GOVERNANCE

**UNIT** – **I** : **Introduction** : a) Trends of urbanisation in the Third World b) Trends of Urbanisation in India, c) Urban Policies and Strategies in India

**UNIT – II Agencies of urban governance:** a) Reforms in Urban Governance (74<sup>th</sup> CAA and After ), b) State – Urban Government Relations in India, c) Urban bodies in AP

**UNIT – III : Governing Metropolis :** a) Mayor – in – Council Form, b) Inter Agency Coordination in Metropolitan cities, c) Urban Development Authorities and Parastatals

**UNIT – IV : Urban Development Programmes:** a) Urban Development Programmes, b) SJSRY and Self Help Groups, c) Technical Assistance and Urban Development : AP Urban Services for Poor.

**UNIT** – **V** : **Issues in Urban Governance:** a) Emerging Urban Unrest and Crisis, b) Bureaucracy, c) Urbanisation and Environment.

## PAD – 404 : RESEARCH METHODS

#### **UNIT – I : Introduction**

- i) Meaning, Objectives, Scope and importance of Social Science Research
- ii) Types of Research Fundamental, Pure / Theoretical, Applied
- iii) Research Approaches and Significance of Research.

#### **UNIT – II : Methods of Research**

- i) Objectivity in Social Science Research.
- ii) Scientific Method
- iii) Case Study Method and Survey Method

#### **UNIT – III : Research Design**

- i) Identification of Research Problem
- ii) Hypothesis and Procedure of Hypothesis testing
- iii) Preparation of Research Design

## UNIT - IV : Methods of Data

- i) Methods of Data Collection Primary Sources Survey
- ii) Observation; Questionnaire; Interview;
- iii) Secondary Sources of Data Collection Use of Library

## **UNIT – V : Sampling and Report Writing**

- i) Sampling Techniques, Scales of Measurement
- ii) Analysis of Data and Use of computers in Social Science Research
- iii) Report Writing

#### PAD – 405 : Indian Constitution and Administration

**UNIT – 1 : Indian Constitution :** 1) Constitution Salient Features – Preamble; 2) Fundamental Rights, Directive Principles – Fundamental Duties; 3) Amendments of the Constitution : Procedure for Amendments – Emergency Provisions.

**UNIT – II : Centre – State Relations and Local Self Government :** 1) Distinctive features of Indian Federation; 2) Legislative, Administrative and Financial relations between the Union and the States; 3) UPSC : Power s and Functions; 4) Election Commission and Finance Commission 5) Decentralization Experiments in India – 73<sup>rd</sup> and 74<sup>th</sup> Amendments and their implementation

**UNIT – III : Accountability & Control :** 1) Legislative, Executive and Judicial control and Judicial Review; 2) Right to Information Act.

**UNIT – IV : Welfare Administration in India :** 1) Reservations for SC, ST and Backward classes : 2) Prevention of SC and ST Atrocities Act; 3) National SC and ST Commission; Women's Commission; 4) Minorities Commission and Human Rights Commission.